



Audit Findings (ISA 260) Report for Kirklees Council

Year ended 31 March 2020

14 November 2020





Contents



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B. Follow up of prior year recommendations

Audit adjustments

Audit Opinion (draft)

Fees

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The contents of this report relate only to those matters which came to our attention during the conduct of our normal audit procedures which are designed for the purpose of expressing our opinion on the financial statements. Our audit is not designed to test all internal controls or identify all areas of control weakness. However, where, as part of our testing, we identify control weaknesses, we will report these to you. In consequence, our work cannot be relied upon to disclose all defalcations or other irregularities, or to include all possible improvements in internal control that a more extensive special examination might identify. This report has been prepared solely for your benefit and should not be quoted in whole or in part without our prior written consent. We do not accept any responsibility for any loss occasioned to any third party acting, or refraining from acting on the basis of the content of this report, as this report was not prepared for, nor intended for, any other purpose.

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Headlines

This table summarises the key findings and other matters arising from the statutory audit of Kirklees Council ('the Council') and the preparation of the group and Council's financial statements for the year ended 31 March 2020 for those charged with governance.

Covid-19

The outbreak of the Covid-19 coronavirus pandemic has had a significant impact on the normal operations of the group and Council. Areas of Kirklees have endured a high transmission rate of the Covid-19 pandemic and the Council has responded by diverting staff towards dealing with front line services such as adult and social care needs.

There have been significant financial challenges as the Council responded to the COVID-19 pandemic through additional costs to support operational services, lost income through reduced trading activity and some cessation of services. In addition, council tax payments and business rates payments reduced as lock down started, businesses closed, and staff furloughed.

Authorities are still required to prepare financial statements in accordance with the relevant accounting standards and the Code of Audit Practice, albeit to an extended deadline for the preparation of the financial statements up to 31 August 2020 and the date for audited financials statements to 30 November 2020.

We updated our audit risk assessment to consider the impact of the pandemic on our audit and our Audit Plan included a financial statement risk in respect of Covid -19 and highlighted the impact on our VfM approach. Further detail is set out on page 6.

Restrictions for non-essential travel has meant both Council finance staff and audit staff have had to work remotely throughout the period of the year end audit which created audit challenges such as remotely accessing financial systems, video calling, physical verification of assets and ensuring the completeness and accuracy of information produced by the entity.

Management initially intended to provide draft accounts for audit on 30 June 2020. Despite not meeting this target date, draft accounts were presented for audit on 31 July, a month ahead of the extended deadline which is an achievement given the challenges faced by the impact of the pandemic.

Financial Statements

Council's financial statements:

- · give a true and fair view of the financial position of the group and Council's income and expenditure for the year; and
- have been properly prepared in accordance with the CIPFA/LASAAC code of practice on local authority accounting and prepared in accordance with the Local Audit and Accountability Act 2014.

We are also required to report whether other information published together with the audited financial statements (including the Annual Governance Statement (AGS) and Narrative Report), is materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated.

Under International Standards of Audit (UK) (ISAs) and the Our audit work was completed remotely during September to November 2020. Our findings are National Audit Office (NAO) Code of Audit Practice ('the Code'), summarised on page 4. We have identified a non-material adjustment to the financial statements that we are required to report whether, in our opinion, the group and management have chosen not to process as detailed in Appendix C. The adjusted misstatements and disclosure recommendations are also reported at Appendix C. We have also raised recommendations for management as a result of our audit work in Appendix A. Our follow up of recommendations from the prior year's audit are detailed in Appendix B.

> Our work is substantially complete and there are no matters of which we are aware that would require modification of our audit opinion (Appendix E) or material changes to the financial statements, subject to the following outstanding matters:

- · completing the remaining elements of our work including PPE, pension fund assets and liabilities, payables, receivables, payroll costs and the Group audit (assessment of KSDL stadium valuation)
- assurance from the West Yorkshire Pension Fund auditor on the 2019/20 Pension Fund accounts
- completion of our internal quality review processes, including final reviews of the file by both the manager and engagement lead, specifically in respect of significant audit risks of PPE revaluations and the Pension Fund liability



Headlines

Financial statements (continued

- reviewing the final version of the financial statements, Narrative Report and Annual Governance Statement
- obtaining and reviewing the management letter of representation
- updating our post balance sheet events review, to the date of signing the opinion.
- procedures for Whole of Government Accounts (to be completed in December 2020)

We have concluded that the other information to be published with the financial statements is consistent with our knowledge of your organisation. The financial statements we have audited cover the period up until 31 March 2020 which was shortly after the outbreak of the Covid-19 coronavirus pandemic.

Our anticipated extended audit report opinion will be unqualified, although highlighting the material uncertainty that exists regarding the valuation of land, building and investment property, and the material uncertainty regarding the valuation of underlying pension fund assets that make up the pension fund net liability. These uncertainties reflect the market uncertainty arising from the Covid-19 pandemic.

Value for Money arrangements

Under the National Audit Office (NAO) Code of Audit Practice ('the Code'), we are required to report if, in our opinion, the Council has made proper arrangements to secure economy, efficiency and effectiveness in its use of resources ('the value for money (VFM) conclusion').

We have completed our risk based review of the Council's value for money arrangements. We have concluded that Kirklees Council has proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

We have updated our VfM risk assessment to document our understanding of your arrangements to ensure critical business continuity in the current environment. We have not identified any new VfM risks in relation to Covid-19.

We therefore anticipate issuing an unqualified value for money conclusion, as detailed in Appendix E. Our findings are summarised in section 3 of this report.

Statutory duties

The Local Audit and Accountability Act 2014 ('the Act') also requires us to:

- report to you if we have applied any of the additional powers and duties ascribed to us under the Act; and
- to certify the closure of the audit.

We have not exercised any of our additional statutory powers or duties.

We have completed the majority of our work under the Code but will not be able to issue our completion certificate until we have completed our work on the Whole of Government consolidation pack.

Acknowledgements

We would like to take this opportunity to record our appreciation for the assistance and timely collaboration provided by the finance team and other staff during these unprecedented times.



Audit approach

Overview of the scope of our audit

This Audit Findings Report presents the observations arising from the audit that are significant to the responsibility of those charged with governance to oversee the financial reporting process, as required by International Standard on Auditing (UK) 260 and the Code of Audit Practice ('the Code'). Its contents have been discussed with management.

As auditor we are responsible for performing the audit, in accordance with International Standards on Auditing (UK) and the Code, which is directed towards forming and expressing an opinion on the financial statements that have been prepared by management with the oversight of those charged with governance. The audit of the financial statements does not relieve management or those charged with governance of their responsibilities for the preparation of the financial statements.

Audit approach

Our audit approach was based on a thorough understanding of the group's business and is risk based, and included:

- An evaluation of the Council's internal control environment, including its IT systems and controls, including the IT recommendations and progress on prior year at Appendix B;
- An evaluation of the components of the group based on a measure of materiality considering each as a percentage of the group's gross revenue expenditure to assess the significance of the component and to determine the planned audit response. From this evaluation we determined that an audit of Kirklees Neighbourhood Homes Ltd specified audit procedures for IAS19 pension liabilities was required, which was completed by Beever and Struthers (KNH auditor) and by ourselves. Management also consolidate Kirklees Stadium Development Ltd into the group accounts, due to the fair value valuation of the stadium building being material. Our audit procedures are limited to analytical review and an assessment of the KSDL Stadium valuation.
- Substantive testing on significant transactions and material account balances, including the procedures outlined in this report in relation to the key audit risks

Conclusion

We have substantially completed our audit of your financial statements and subject to outstanding queries being resolved, we anticipate issuing an unqualified audit opinion following the Corporate Governance and Audit Committee meeting on 24 November 2020 and by the deadline of 30 November 2020, as detailed in Appendix E. These outstanding items are listed on pages 3 and 4.

Our approach to materiality

The concept of materiality is fundamental to the preparation of the financial statements and the audit process and applies not only to the monetary misstatements but also to disclosure requirements and adherence to acceptable accounting practice and applicable law.

Materiality levels remain the same as reported in our Audit Plan.

	Group Amount (£)	Council Amount (£)	Qualitative factors considered
Materiality for the financial statements	13,370,000	13,250,000	This equates to 1.35% of the previous year's gross cost of services expenditure and is considered to be the level above which the users of the accounts would wish to be aware of any misstatement
Performance materiality	8,691,000	8,613,000	Assessed at 65% of financial statements materiality
Trivial matters	663,000	663,000	Assessed at 5% of Authority financial statements materiality
Materiality for Senior Officer's Emoluments (Note 33)	n/a	20,000	This item merits a lower materiality than financial statement level materiality due to being of particular interest to the public



Risks identified in our Audit Plan

Covid-19 Authority and Group

The global outbreak of the Covid-19 virus pandemic has led to unprecedented uncertainty for all organisations, requiring urgent business continuity arrangements to be implemented. We expect current circumstances will have an impact on the production and audit of the financial statements for the year ended 31 March 2020, including and not limited to;

- remote working arrangements and redeployment of staff to critical front line duties may impact on the quality and timing of the production of the financial statements, and the evidence we can obtain through physical observation
- volatility of financial and property markets will increase the uncertainty of assumptions applied by management to asset valuation and receivable recovery estimates, and the reliability of evidence we can obtain to corroborate management estimates
- financial uncertainty will require management to reconsider financial forecasts supporting their going concern assessment and whether material uncertainties for a period of at least 12 months from the anticipated date of approval of the audited financial statements have arisen; and
- disclosures within the financial statements will require significant revision to reflect the unprecedented situation and its impact on the preparation of the financial statements as at 31 March 2020 in accordance with IAS1, particularly in relation to material uncertainties.

We therefore identified the global outbreak of the Covid-19 virus as a significant risk, and one of the most significant assessed risks of material misstatement.

Auditor commentary

In response to the risk identified we:

- worked with management to understand the implications the Covid-19 pandemic had on the organisation's ability to prepare the financial statements and update financial forecasts, and assessed the implications for our materiality calculations. No changes were made to materiality levels previously reported. The draft financial statements were provided on 31 July 2020;
- liaised with other audit suppliers, regulators and government departments to co-ordinate practical cross-sector responses to issues as and when they arose. Examples include the material uncertainty disclosed by the Council's property valuation expert and pension fund actuary;
- evaluated the adequacy of the disclosures in the financial statements that arose in light of the Covid-19 pandemic;
- evaluated whether sufficient audit evidence could be obtained through remote technology;
- evaluated whether sufficient audit evidence could be obtained to corroborate significant management estimates such as assets and the pension fund liability valuations;
- evaluated management's assumptions that underpin the revised financial forecasts and the impact on management's going concern assessment; and
- engaged the use of auditor experts for higher risk audited bodies such as Kirklees Council for property asset valuations.

Management have included a material uncertainty in the financial statements regarding land and buildings valuation arising from the global pandemic as we would expect to see. Management have also included a material uncertainty regarding the Council's share of West Yorkshire Pension Fund property funds and personal equity investments within Note 5 (Estimation Uncertainty) arising from the audit.

We have no other specific matters to report concerning the risk identified.



Risks identified in our Audit Plan

Improper revenue recognition - Authority

revenue may be misstated due to the improper recognition of Audit Plan was still appropriate. revenue.

This presumption can be rebutted if the auditor concludes that there is no risk of material misstatement due to fraud relating to revenue recognition.

Having considered the risk factors set out in ISA240 and the nature of the revenue streams at the Authority, we determined at the planning stage that the risk of fraud arising from revenue recognition can be rebutted, because:

- there is little incentive to manipulate revenue recognition
- opportunities to manipulate revenue recognition are very limited
- the culture and ethical frameworks of local authorities, including Kirklees Metropolitan Council, mean that all forms of fraud are seen as unacceptable

Auditor commentary

The presumed risk was rebutted at the planning stage of the audit for the reasons given.

Under ISA (UK) 240 there is a rebuttable presumed risk that We reviewed our rebuttal of this risk during the final accounts audit and concluded our assessment as detailed in the

As we did not consider this to be a significant risk for the Council, we did not undertake any specific work in this area other than our normal audit procedures, including validating total revenues to council tax, non domestic rates and central government grants income.

Management override of controls - Authority

Under ISA (UK) 240 there is a non-rebuttable presumed risk that the risk of management over-ride of controls is present in all entities. The Authority faces external scrutiny of its spending and this could potentially place management under undue pressure in terms of how they report performance.

We therefore identified management override of control, in particular journals, management estimates and transactions outside the course of business as a significant risk, which was one of the most significant assessed risks of material misstatement.

We have undertaken the following procedures in relation to this risk:

- evaluated the design effectiveness of management controls over journals
- analysed the journals listing and determined the criteria for selecting high risk or unusual journals
- tested high risk and unusual journals recorded for appropriateness and corroboration
- gained an understanding of the accounting estimates and critical judgements applied by management and considered their reasonableness with regard to corroborative evidence
- evaluated the rationale for changes in accounting policies, estimates or significant unusual transactions.

For 2019/20 management adopted a triennial revaluation cycle for land and buildings replacing the five yearly cycle that operated previously. We consider that this change will lead to more responsiveness to valuation movements and consequently a more accurate valuation in the balance sheet.

Management also revisited their disclosure in Note 5 Assumptions and Major Sources of Estimation Uncertainty. Reference to Provisions was removed as not considered to be a source of material estimation uncertainty.

Otherwise, our audit work has not identified any issues in respect of management override of controls which we wish to bring to your attention.

Work ongoing – responses to journals queries



Risks identified in our Audit Plan

Valuation of land, buildings and investment property – Authority

The Authority re-values its land and buildings on a three-yearly basis. In the intervening years, such as 2019/20, to ensure the carrying value in the Authority and group financial statements is not materially different from the current value or the fair value (for surplus assets) at the financial statements date, the group requests a desktop valuation from its valuation expert to ensure that there is no material difference. This valuation represents a significant estimate by management in the financial statements due to the size of the numbers involved and the sensitivity of this estimate to changes in key assumptions.

We therefore identified valuation of land and buildings as a significant risk, which was one of the most significant assessed risks of material misstatement, and a key audit matter. Following issue of the Audit Plan, the significant risk was also extended to include investment properties.

Need to conclude:

Are learning disability care homes correctly valued at EUV

Impact of applying a de-minimus for not revaluing investment properties annually – does not comply with the Code

Auditor commentary

Our audit work included, but was not restricted to:

- evaluating management's assessment of the valuation of land, buildings and investment property, gaining an
 understanding of the valuation process, including the key controls and assumptions used by management;
- evaluating management's assessment that land and buildings not subject to the triennial valuation are not materially misstated at 31 March 2020;
- critically assessing how key assumptions, such as the location, floor area, VAT recognition and the useful economic lives
 of the assets are determined by the Authority;
- evaluating the competence, capabilities and objectivity of management's valuation expert;
- · challenging the information used by the valuer to assess its completeness and consistency with our understanding;
- engaging our own valuer to assess the instructions issued to the Authority's valuer by management, the valuer's report and the assumptions that underpin the valuation; and
- testing, on a sample basis, revaluations made during the year to ensure they have been input correctly into the Authority's asset register and financial statements.

Key observations

As, disclosed in note 5 (Assumptions and Major Sources of Estimation Uncertainty) to the financial statements, in applying the Royal Institute of Chartered Surveyors (RICS) Valuation Global Standards 2020 ('Red Book'), the valuer has declared a material valuation uncertainty' in their valuation report. This is on the basis of uncertainties in the markets caused by Covid-19. The valuation exercise was carried out in December 2019 with a valuation date of 31 March 2020. The values in the valuation report have been used to inform the measurement of property assets at valuation in the financial statements. With the valuer having declared this material valuation uncertainty, the valuer has continued to exercise professional judgement in providing the valuation and management believes this remains the best information available to the Authority.

The Authority's valuer prepared their valuations in accordance with the RICS Valuation – Global Standards using the information that was available to them at the valuation date in deriving their estimates.

We identified an overstatement of two care home valuations by £5m due to an error in the number of bedrooms used to derive the valuation. We have reviewed all care home valuations to ensure that the error does not extend beyond the two identified. Details are shown in the schedule of unadjusted errors at Appendix C.

Subject to completion of or work, we have obtained sufficient audit assurance to conclude that:

- the basis of the valuation of land, buildings and investment property was appropriate;
- the assumptions and processes used by management in determining the estimate of valuation of property were reasonable; and
- the valuation of land, buildings and investment property disclosed in the financial statements is reasonable.



Risks identified in our Audit Plan

Valuation of pension fund net liability – Authority and Group

The Authority's pension fund net liability, as reflected in its balance sheet as the net defined benefit liability, represents a significant estimate in the financial statements and group accounts.

The pension fund net liability is considered a significant estimate due to the size of the numbers involved (£824m in the Authority's 2019/20 balance sheet) and the sensitivity of the estimate to changes in key assumptions.

We therefore identified valuation of the Authority's pension fund net liability as a significant risk, which was one of the most significant assessed risks of material misstatement, and a key audit matter.

Since issuing the Audit Plan we have also identified the Valuation of the pension fund liability as a significant risk to the Group due to the values and level of estimation involved regarding the share of the liability for Kirklees Neighbourhood Homes Ltd. This is however not considered a key audit matter for the group.

Auditor commentary

Our audit work included, but was not restricted to:

- evaluating the accounting policy for the Authority's membership of the West Yorkshire Pension Fund (WYPF) for appropriateness and compliance with the Code of Practice for Local Authority Accounting 2019/20;
- gaining an understanding of the processes and controls put in place by management to ensure that the Authority's pension fund net liability was not materially misstated and evaluating the design of the associated controls;
- · assessing the competence, capabilities and objectivity of the actuary who carried out the pension fund valuation;
- testing the consistency of the pension fund asset and liability and disclosures in the notes to the core financial statements with the actuarial report from the actuary;
- engaging with the auditors of WYPF to identify, document and evaluate the procedures and controls used by WYPF to
 establish the accuracy and completeness of the source data, and over the provision of this source data, to the actuary for
 the purposes of preparing the triennial valuation; (one remaining query with fund auditor)
- updating our understanding of the agreement between WYPF and the Authority;
- evaluating the instructions issued by management to their management expert (an actuary) for these estimates and the scope of the actuary's work;
- assessing the accuracy and completeness of the information provided to the actuary to estimate the liability; and
- testing the Authority's membership information provided by WYPF to the scheme actuary to the underlying records.

Key observations

Management adjusted the first draft version of accounts for audit to correct an error made in the pension fund valuation made by and identified by AoN, the scheme actuary.

The Pensions disclosure note figures and related entries were amended for the AoN notified error. Areas amended include Narrative Report (page 12), estimation uncertainty note 5, Note 25 Other LT liabilities, Note 27 Unusable reserves.

This increased the net pension fund liability by £10.536m.

During the course of the audit the WYPF external auditor notified that they were placing an emphasis of matter in their audit opinion regarding uncertainty in the valuation of level 3 direct and pooled property within the fund (£347m) and regarding level 3 private equity in the fund (£1,514m). As a result we have requested that this estimation uncertainty is reflected in Note 5 to the Kirklees accounts (Assumptions and Major Sources of Estimation Uncertainty).

We obtained sufficient audit assurance to conclude that:

- the basis of the valuation of the net pension fund liability was appropriate and the assumptions and processes used by management in determining the estimate were reasonable; and
- the valuation of the pension fund net liability disclosed in the financial statements is reasonable.



Significant findings – other issues

This section provides commentary on new issues and risks which were identified during the course of the audit that were not previously communicated in the Audit Plan and a summary of any significant control deficiencies identified during the year.

Issue Commentary Auditor view

Control deficiency - Updating supplier bank details

Internal audit's review covering the period from 1 April 2018 to 31 October 2019 identified a fundamental breakdown of control regarding the processing of bank mandate changes from suppliers, exposing the Council to serious risk a significant fraud.

Recommendations were made by Internal Audit to improve controls effective from mid-February 2020.

Our follow up review covered the remainder of the 2019/20 financial year. No evidence of bank mandate fraud was identified in our testing, however we were notified by officers that one minor third party fraud did occur in February 2020, which was refunded by the bank. We also found that although enhanced checks on bank mandate changes did appear to be evidenced on the system, in line with Internal Audit's recommendation, the monitoring of the recommendation had not been actioned until we made our own inquiries in October 2020.

A strong control environment is needed to contain the risk of bank mandate fraud, which if left uncorrected could leave the Council exposed to financial and reputational damage. A control recommendation has been raised at Appendix A to reiterate that monitoring and oversight of bank mandate changes should take place and be reported to the Corporate Governance and Audit Committee.

Dedicated Schools Grant

The Council had a cumulative overspend of £14,396m as 31 March 2020 carried forward as a negative reserve. We disagree with the Management (and CIPFA's) view that a negative reserve can be created to carry forward DSG overspends. We have reviewed the statement from CIPFA which confirms the guidance in LAAP bulletin 99 Local Authority Reserves and Balances remains extant i.e. it "neither anticipates nor allows for a voluntary earmarked balance to be presented in a deficit position."

Management have produced a briefing paper to support their accounting treatment of DSG overspends which they consider to be in accordance with CIPFA Bulletin 05 regarding Closure of the 2019/20 Financial Statements. This is interpreted to mean that a Local Authority can carry forward any overspends on DSG as a negative usable reserve rather than deducting from the general fund balances. The £14,396m negative DSG reserve is netted off other earmarked reserves.

Although we agree that management are complying with the CIPFA Bulletin 05 we do not consider that this is consistent with CIPFA LAAP bulletin 05 and consequently there should not be a voluntary earmarked DSG reserve.

We however recognise that more clarity is required from CIPFA and note that a statutory override is proposed for 2020/21.

We have therefore raised this as a misclassification error between reserves in Appendix C.

IFRS 16 implementation has been delayed by one year

Although the implementation of IFRS 16 has been delayed to 1 April 2021, Authorities still need to include disclosure in their 2019/20 statements to comply with the requirement of IAS 8 para 31. As a minimum, we would expect audited bodies to disclose the title of the standard, the date of initial application and the nature of the changes in accounting policy for leases.

Management include IFRS 16 within note 3 Accounting Standards that have been issued but have not yet been adopted.

Whilst the 2019/20 disclosure meets minimum expectations, management should ensure that they are fully prepared for the additional disclosure requirements arising from the introduction of IFRS 16 which will involve a detailed review of existing leases.



Accounting area

Auditor commentary

Land and Buildings – Other - £528m

We have used Gerald Eve as our auditor expert to assess the valuer and assumptions made by the valuer – see table below for the work completed and our responses:

Area of review	Gerald Eve comment	Audit team follow up	Assessment
Clarity of terms of engagement and instructions.	Generally, we are comfortable that the valuer's instructions with the Authority have been set out within the Terms of Engagement letter in line with the RICS Red Book VPS 1.	N/A	GREEN
Is there a clear rationale/ approach provided to support the valuation methodology adopted for each asset category.	We are comfortable that the four classifications of valuation approaches have been set out in accordance with the Code.	N/A	GREEN
Reasons for changes in assumptions or methodologies employed from prior periods.	The Valuation of Care Homes has moved from DRC to Existing Use Value due to the availability of suitable income generation information to support the valuation. The Council has moved to a triennial external valuation schedule for 2019/20 to replace the previous 5 yearly cycle. GE were content with these changes in methodology.	Our work involved detailed testing of the external valuation schedules, including a sample of EUV assets and reviewing the underlying assumptions such as floor areas, location factors and use of indices. Subject to completion of our work, other than the care home revaluations there are no further issues identified.	GREEN
Confirmation of MEA assumptions/ principles adopted and that conclusion can be supported. Confirmation that land values adopted in DRC valuations are satisfactorily evidenced.	The audit team should confirm if MEA adjustments have been made to arrive at DRC building values, where appropriate. The team should also confirm that the valuer has undertaken market evidence research to ensure land values are kept up to date with market movements.	Our work included review and challenge of the MEA assumptions, and review of evidence to support land values adopted for the sample of assets tested – no issues were identified.	GREEN
Confirmation that asset lifting estimates appear reasonable and in accordance with the detailed guidance.	The audit team should check that the valuer has assessed remaining economic lives in accordance with the DRC Guidance Note.	We have assessed the appropriateness of remaining useful economic lives and have no issues to report.	GREEN
How has obsolescence been arrived at for DRC valuations?	The audit team should understand how the age and obsolescence has been calculated.	In our testing of DRC assets we compared the obsolescence factors used against the expected scale – no issues were identified.	GREEN



Significant findings arising from the group audit

Component	Component auditor	Findings	Group audit impact
Kirklees Stadium Development Company Ltd (KSDL) (40% Joint	Revell Ward LLP	At the planning stage of the audit, and based upon prior year Group Accounts, we did not identify any specific significant risks regarding the Council's consolidation of the Joint Venture, and consequently planned to rely upon analytical procedures to gain audit assurance for the consolidation.	Awaiting auditor's valuation expert review of the stadium valuation
Venture)		The following matter has arisen during the audit:	
		1. The Council provided an updated IFRS based valuation of the KSDL stadium and associated property for £51.1m on 11 November 2020. The carrying value was £19.6m. This resulted in an understatement of the equity investment in KSDL on the Group balance Sheet by £12.5m and corresponding unrealised gain on the Group CIES. This is reported as an audit adjustment at Appendix C. We also recommended that management disclose the material valuation uncertainty concerning the stadium valuation as disclosed by the valuer.	
		 Given the market uncertainty arising from the pandemic we requested additional evidence from the Council to support that KSDL remains a going concern. Management have provided suitable evidence to support this assertion. 	
Kirklees Neighbourhood Homes Ltd (KNH) (100% owned	Beever Struthers LLP	Management adjusted the first draft version of the Group Accounts presented for audit to correct an error made in the pension fund valuation for KNH made by and identified by AoN, the scheme actuary.	Awaiting completion of audit work over KNH pension liability
subsidiary)		We sought to place reliance upon some of the work of the auditor of KNH to gain assurance over the valuation of the KNH net pension fund liability within WYPF.	
		Upon inspection of the component auditor's work we are required to carry out further procedures to gain sufficient assurance over the control environment over the pension fund liability in place at KNH. This is a change n the scope of the audit work reported in the Audit Plan. The Council has plans in place to bring the services of KNH back in house from 1 April 2021 followed by the closure of the subsidiary company. We have recommended that management make reference to this in the notes to the Council's accounts.	



Accounting area

Summary of management's policy

Auditor commentary

Assessment

Land and Buildings
- Other - £528m

Other land and buildings comprises £403m of specialised assets such as schools and libraries, which are required to be valued at depreciated replacement cost (DRC) at year end, reflecting the cost of a modern equivalent asset necessary to deliver the same service provision. The remainder of other land and buildings (£125m) are not specialised in nature and are required to be valued at existing use in value (EUV) at year end. The Council has engaged Wilks Head and Eve to complete the valuation of properties as at 31 December 2019 on a three yearly cyclical basis. 53% of total Land and Buildings assets were revalued during 2019/20.

In line with RICS guidance, the Council's valuer disclosed a material uncertainty in the valuation of the Council's land and buildings at 31 March 2020 as a result of Covid-19. The Council has included disclosures on this issue in Note 5.

The valuation of properties undertaken by the valuer has contributed to a net increase of £32.7m. Management have considered the year end value of non-valued properties, and the potential valuation change in the assets revalued at 31 December 2019 to determine whether there has been a material change in the total value of these properties. Management's assessment of assets not revalued has identified no material change to the value of these properties.

The total year end valuation of Other land and buildings was £528m, a net increase of £33m from 2018/19 (£495m).

- We have assessed the Council's external valuer, Wilks Head and Eve, to be competent, capable and objective
- We have carried out completeness and accuracy testing of the underlying information provided to the valuer used to determine the estimate, including floor areas
- The Council has moved to a triennial valuation cycle from 2019/20 onwards which provides more robustness to the five yearly cycle that operated previously
- Management has deemed that from 2019/20, Care Homes can be valued on an Existing Use Value (EUV) based upon revenue potential which is a move from Depreciated Replacement Cost that operated previously
- During the audit we identified that two Care Homes were overvalued due to a calculation error of number of bedrooms by the valuer. The valuation was amended by £5m to correct the error as reported in Appendix C
- Otherwise the valuation methods remain consistent with the prior year
- In relation to assets not revalued in the year, we have compared the Gerald Eve (valuation specialists) report and held discussions with our own valuation expert. These discussions are still on going. We have also challenged the Council's valuation specialist on valuation differences identified through our sensitivity analysis work using other indices. These discussions are still on-going and we will make our conclusions before we issue the audit opinion.
- The Council's valuation specialist has included a material valuation uncertainty paragraph as a result of Covid-19 in the valuation reports. This is also reported in the financial statements
- Overall this key estimate of valuation includes a material uncertainty as at 31 March 2020 and we concur with that conclusion.





Assessmen

- We disagree with the estimation process or judgements that underpin the estimate and consider the estimate to be potentially materially misstated
- We consider the estimate is unlikely to be materially misstated however management's estimation process contains assumptions we consider optimistic
- We consider the estimate is unlikely to be materially misstated however management's estimation process contains assumptions we consider cautious



Accounting area

Summary of management's policy

Auditor commentary

Assessment

Land and Buildings – Council Housing -£679m The Council owns 22,229 dwellings and is required to revalue these properties in accordance with DCLG's Stock Valuation for Resource Accounting guidance. The guidance requires the use of beacon methodology, in which a detailed valuation of representative property types is then applied to similar properties.

The Council has engaged Cushman & Wakefield to complete the valuation of these properties. The year end valuation of Council Housing was £679m, a net increase of £62m (10%) from 2018/19 (£617m).

The Council's valuation specialist has included a material valuation uncertainty paragraph as a result of Covid-19 in their valuation reports. This is also reported in critical judgements, estimations made within the financial statements.

 The Council's RICS qualified valuer valued the entire housing stock using the beacon methodology, in which a detailed valuation of representative property types was then applied to similar properties.

- Our work indicated that this methodology was applied correctly during 2019-20 valuation.
- There has been an increase in the housing stock valuation of £62m during the year (10%).
- We have compared the valuation movements with the Gerald Eve (valuation specialists) report and held discussions with our own valuation expert. These discussions are still on going. We have also challenged the Council's valuation specialist on valuation differences identified through our sensitivity analysis work using other relevant indices. These discussions remain on-going and we will make our conclusions before we issue the audit opinion.
 - The Council's valuation specialist has included a material valuation uncertainty paragraph as a result of Covid-19 in the valuation reports. This is also reported in the financial statements. Therefore, we are proposing to reference this issue in our audit opinion
- We have assessed the Council's valuer, to be competent, capable and objective in carrying out the valuations
- We have carried out completeness and accuracy testing of the underlying information provided to the valuer used to determine the estimate and have no issues to report
- We have agreed the HRA valuation report to the Statement of Accounts and we can confirm that HRA valuation report balance has being correctly accounted for in the financial statements
- Overall this key estimate of valuation includes a material uncertainty as at 31 March 2020 and we concur with that conclusion. As such, we will be reporting this within our audit opinion (as noted at Appendix E).



Green



Accounting area

Summary of management's policy

Auditor commentary Assessment

Net pension liability – £824m Council

£888.8m Group

The Council's net pension liability at 31 March 2020 is £824.7m (PY £738.1m) comprising the West Yorkshire Pension Fund defined benefit Local Government pension scheme obligations. The Council uses AoN to provide actuarial valuations of the Council's assets and liabilities derived from this scheme. A full actuarial valuation is required every three years.

The WYPF auditor has referenced a material uncertainty in the valuation of property investments and personal equity investments at 31 March 2020 as a result of Covid-19. The Council has included disclosures on this issue in Note 5 (Estimation Uncertainty).

The latest full actuarial valuation was completed at 31 March 2019, utilising key assumptions such as life expectancy, discount rates, salary growth and investment returns.

Given the significant value of the net pension fund liability, small changes in assumptions can result in significant valuation movements. The Council has seen a £86.6m net increase in Net Liability Related to Defined Benefit Pension Scheme during 2019/20.

· We have assessed the Council's actuary, AoN, to be competent, capable and objective

- We have performed additional tests in relation to accuracy of contribution figures, benefits paid, and investment returns to gain assurance over the 2019-/0 roll forward calculation carried out by the actuary and have no issues to raise.
- We have used PwC as our auditor expert to assess the actuary and assumptions made by the actuary – see table below for our comparison of actuarial assumptions:

Assumption	Actuary Value	PwC value / range	Assessment
Discount rate	2.3%	2.3%	•
Pension increase rate	2%	1.9% - 2.1%	•
Salary growth	3.25%	3% - 3.6%	•
Life expectancy – Males currently aged 45 / 65	21.8 / 22.5 years	20.8 -23 years 22.5 – 27.2 years	•
Life expectancy – Females currently aged 45 / 65	24.6 / 25.7 years	23.5 – 24.7 years 25 -27.2 years	•

- We have confirmed the controls and processes over the completeness and accuracy of the underlying information used to determine the estimate
- We have confirmed there were no significant changes in 2019-20 to the valuation method
- Subject to completion of our work, we are satisfied with the reasonableness of estimate of the net pension liability.

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Significant findings – going concern

Our responsibility

As auditors, we are required to "obtain sufficient appropriate audit evidence about the appropriateness of management's use of the going concern assumption in the preparation and presentation of the financial statements and to conclude whether there is a material uncertainty about the entity's ability to continue as a going concern" (ISA (UK) 570).

Going concern commentary

Management's assessment process

Management have an established process in place and prepare a detailed budget each year which is approved by Members. The budget is developed based on a number of assumptions including funding from Government, savings required to be delivered and the pressures facing the Council. To ensure effective management, the budget is broken down by service area and routinely monitored on a monthly basis with performance reported to Cabinet. Cash flow is also routinely monitored as part of the Council's treasury management arrangements.

The Council has in place a three year Medium Term Financial Strategy 2021/22 – 2025/26 to allow it to effectively plan its finances ahead and ensure it is able to effectively manage its financial position. The updated MTFS was approved by Cabinet in October 2020 and incorporates the impact of Covid-19.

In assessing its going concern position, management look ahead twelve months from its reporting date and have regard to its future cash flow position including whether current spending is in accordance with budget.

Auditor commentary

- The Service Director, Finance has concluded and confirmed to the auditor that the Council remains a going concern and it is appropriate to continue to prepare its accounts on a going concern basis. Management do not however prepare a formal paper setting out the basis of their going concern assessment for Those Charged With Governance (See Recommendation in Appendix A)
- The Council has a track record of delivering its budget. It delivered the 2019/20 breakeven budget and with an operational
 underspend of £0.2m in 2018/19. The Council's general fund reserves increased by £8.4m during 2019/20 from £105m to
 £113.4m as at 31 March 2020
- The budget setting processes to prepare the annual budget and the monitoring arrangements in place are considered appropriate and adequate
- The Service Director, Finance (s151 Officer) and Head of Service Accountancy routinely monitor the Council's financial
 position and report regularly to Members
- The Covid-19 pandemic has had a considerable impact on the Council from March 2020. Whilst the additional costs have not
 had a significant impact on the financial outturn for 2019/20 given the pandemic started to impact from mid-March 2020, the
 scale of impact is being felt during 2020/21. There have been significant financial challenges as the Council responded to the
 Covid-19 pandemic through additional costs to support operational services and lost income through reduced trading activities.
- The Council's Q2 budget monitoring report for 2020/21 reports a variance against plan of £5.5m of which £3.76m is attributable to Covid-19 related income losses. The 2020/21 budget and MTFS have been revisited and refreshed to include Covid-19 pressures and were approved by Cabinet in October 2020. The revised budget includes planned transfers from reserves during the year, with the largest being £1.3m from the revenue grants reserve, £0.8m from the Public Health reserve and £0.6m from the Strategic Investment Support reserve.
- A balanced budget has been set for 2020/21. The MTFS reports a budget gap of £1.9m for 2021/22 and £13.1m for 2022/23.
 The gaps increase beyond that date although are expected to be partly met by government spending reviews. The budget is accompanied by appropriate sensitivity analysis.



Significant findings – going concern

Going concern commentary

Auditor commentary

Work performed

Management did not complete their own going concern assessment so we considered key areas of focus and consideration of its Medium Term Financial Strategy.

- General Fund reserves have increased during 2019/20 by £8.4m to £113.4m at 31 March 2020. This includes £103.4m of earmarked reserves, of which £37.1m is a Financial Resilience Reserve for the purpose of meeting unfunded risks and pressures. A further £2.3m was transferred to reserves in Q1 of 2020/21.
- A specific Covid-19 Response Reserve has been created to cover Covid-19 related expenditure during 2020/21. At 31 March 2020 this reserve contained £11.1m being the remainder of the first tranche of the Government's Covid-19 support grant.
- The Council is working with the Local Government Association (LGA) and Special Interest Group of Metropolitan Authorities (SIGOMA) to ensure the Council is appropriately compensated for Covid-19 related pressures. Full year forecasts include estimated General Fund Covid-19 impacts of £38m before funding offsets.
- Kirklees was allocated £28.2m of the Government's initial £3.7bn Covid-19 support package. The funding for tranches 1 to 4 total £35.8mm and will be initially transferred to the Covid-19 Response Reserve. This helps to provide some mitigation against the financial challenges posed by Covid-19.
- At 31 March 2020 the Council held £42m of "cash equivalent" investments which are highly liquid (31 March 2019 £39.1m).
- The Council's cash flow forecast to November 2021 reports a balanced income to match planned expenditure after recognising other
 council tax income, fees and charges which are not yet identified. Otherwise the income and expenditure plans agree to the Council's
 overall budget.
- Considering the measures taken to address Covid-19 pressures, emergency funding available and relatively healthy general fund
 reserves position, Kirklees is in a stronger position than many Council's to deal with the financial challenges posed by the pandemic.
- The updated MTFS and 2020/21 budget approved by the Cabinet in October 2020 contains realistic forecasts and sensitivity analysis and is compensated by adequate reserves to meet deficits as they arise.
- We have not identified any material uncertainties that may cast significant doubt on the Authority's ability to continue as a going concern for the foreseeable future.

Concluding comments

We have nothing to report in respect of the following matters in relation to which the ISAs (UK) require us to report to you where:

- the Services Director, Finance's use of the going concern basis of accounting in the preparation of the financial statements is not appropriate; or
- the Services Director of Finance has not disclosed in the financial statements any identified material uncertainties that may cast
 significant doubt about the Council's ability to continue to adopt the going concern basis of accounting for a period of at least twelve
 months from the date when the financial statements are authorised for issue.

In the absence of a detailed assessment by management that the going concern basis is appropriate for the 2019/20 financial statements, we have completed our own enquiries and consider that there is no reason for management to disclose a material uncertainty regarding going concern.

We have recommended at Appendix A that management prepare a going concern assessment paper annually for the Corporate Governance and Audit Committee in accordance with best practice.

We have also recommended that management include a Going Concern note to the financial statements to confirm that this is the basis for preparation and the factors that support this assessment. (Appendix A)



Other matters for communication

We set out below details of other matters which we, as auditors, are required by auditing standards and the Code to communicate to those charged with governance.

Issue	Auditor commentary
Matters in relation to fraud	We have previously discussed the risk of fraud with the Corporate Governance and Audit Committee. We have not been made aware of any incidents in the period relevant to our audit and no other issues have been identified during the course of our audit procedures.
Matters in relation to related parties	We are not aware of any related parties or related party transactions which have not been disclosed.
Matters in relation to laws and regulations	You have not made us aware of any significant incidences of non-compliance with relevant laws and regulations and we have not identified any incidences from our audit work.
Written representations	A letter of representation has been requested from the Council including specific representations in respect of the Group, which is included in the Audit and Governance Committee papers.
Confirmation requests from third parties	We requested from management permission to send confirmation requests to the Council's banks and investment counterparties. This permission was granted and the confirmation has been received.
Disclosures	Our review found no material omissions in the financial statements. Disclosure omissions raised during the audit are summarised at Appendix C.
Audit evidence and explanations/significant difficulties	All information and explanations requested from management was provided.



Other responsibilities under the Code

Issue	Commentary
Other information	We are required to give an opinion on whether the other information published together with the audited financial statements (including the Annual Governance Statement and Narrative Report), are materially inconsistent with the financial statements or our knowledge obtained in the audit or otherwise appears to be materially misstated.
	No material inconsistencies have been identified and we plan to issue an unmodified opinion in this respect – refer to appendix E. Management agreed to some presentational amendments to Annual Governance Statement and Narrative Report which are reported in Appendix C.
Matters on which we report by	We are required to report on a number of matters by exception in a numbers of areas:
exception	 If the Annual Governance Statement does not meet the disclosure requirements set out in the CIPFA/SOLACE guidance or is misleading or inconsistent with the other information of which we are aware from our audit
	If we have applied any of our statutory powers or duties
	We have nothing to report on these matters.
Specified procedures for Whole of Government Accounts	We are required to carry out specified procedures (on behalf of the NAO) on the Whole of Government Accounts (WGA) consolidation pack under WGA group audit instructions.
	As the Council exceeds the specified group reporting threshold, we will be required to examine and report on the consistency of the WGA consolidation pack with the Council's audited financial statements. This work has not yet commenced and will be completed once all other audit work has been concluded.
Certification of the closure of the audit	As a result of the need to complete the WGA work noted above, we do not expect to be able to certify the completion of the 2019-20 audit of the Council in our auditor's report, as detailed at Appendix E.
	This is in common with a number of local authorities where certification on closure of the audit takes place following completion of the WGA review in December 2020.



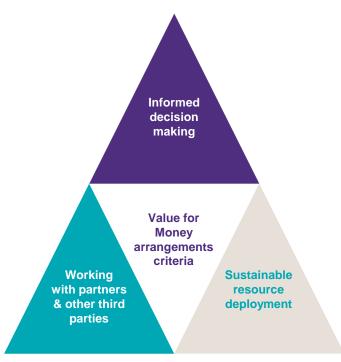
Background to our VFM approach

We are required to satisfy ourselves that the Council has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. This is known as the Value for Money (VFM) conclusion.

We are required to carry out sufficient work to satisfy ourselves that proper arrangements are in place at the Council. In carrying out this work, we are required to follow the NAO's Auditor Guidance Note 3 (AGN 03) issued in April 2020. AGN 03 identifies one single criterion for auditors to evaluate:

"In all significant respects, the audited body takes properly informed decisions and deploys resources to achieve planned and sustainable outcomes for taxpayers and local people."

This is supported by three sub-criteria, as set out below:



Risk assessment

We carried out an initial risk assessment in May 2020 and identified one significant risk in respect of specific areas of proper arrangements using the guidance contained in AGN03. We communicated these risks to you in our Audit Plan dated May 2020.

We have continued our review of relevant documents up to the date of giving our report, and have not identified any further significant risks where we need to perform further work.

Our risk assessment is a dynamic process and we have had regard to new information which emerged since we issued our Audit Plan:

We have not identified any new VfM risks in relation to Covid-19 due to the date of the pandemic impacting month 12 of the financial year only. We have however reviewed management's response to the pandemic within the medium term financial plan.

We carried out further work only in respect of the significant risks we identified from our initial and ongoing risk assessment. Where our consideration of the significant risks determined that arrangements were not operating effectively, we have used the examples of proper arrangements from AGN 03 to explain the gaps in proper arrangements that we have reported in our VFM conclusion.



Our work

AGN 03 requires us to disclose our views on significant qualitative aspects of the Council's arrangements for delivering economy, efficiency and effectiveness.

We have focused our work on the significant risks that we identified in the Council's arrangements. In arriving at our conclusion, our main consideration was:

 Financial standing – the Authority as other authorities, continues to operate under significant financial pressures and achieving the set budget is considered as a key risk.

We have set out more detail on the risks we identified, the results of the work we performed, and the conclusions we drew from this work on pages 22 to 23.

Overall conclusion

Based on the work we performed to address the significant risks, we are satisfied that the Council had proper arrangements for securing economy, efficiency and effectiveness in its use of resources.

The text of our report, which confirms this can be found at Appendix E.

Recommendations for improvement

We discussed findings arising from our work and no recommendations for improvement are required.

Significant difficulties in undertaking our work

We did not identify any significant difficulties in undertaking our work on your arrangements which we wish to draw to your attention.

Significant matters discussed with management

There were no matters where no other evidence was available or matters of such significance to our conclusion or that we required written representation from management or those charged with governance.



Key findings

We set out below our key findings against the significant risks we identified through our initial risk assessment and further risks identified through our ongoing review of documents.

Significant risk

Sustainable Resource Deployment - Financial Sustainability

Risk identified in the Audit Plan:

The Council in common with other councils, continues to operate under significant financial pressures. For 2019/20, the Council is planning to deliver a balanced outturn position but to achieve this, needs to deliver planned savings.

Since setting the original budget the Covid-19 pandemic has led to significant additional spend and requires a significant reprofile of the short and medium term financial plan.

We will assess the progress made by the Council in achieving the 2019/20 financial outturn and consider how the Council plans to manage additional pressures arising from Covid-19.

Our audit work included, but was not restricted to:

- evaluating the arrangements the Council has in place to achieve its 2019/20 balanced budget;
- review the achievement of planned savings during 2019/20: and
- assessing whether the Medium-Term Financial Plan (MTFP) and saving plans appropriately recognise the financial risks and pressures facing the Council, including the financial impact of Covid-19 on the Council's finances

Findings

The Council agreed a net revenue budget for 2019/20 of £294.7 million. The budget included targeted investment in the key focus areas for the Council of creating outstanding children's services, tackling climate change and investing in our places. Subsequently, following a net transfer to reserves of totalling £7.6 million, the revised budget was £287.1 million and this was achieved by the Council.

The Council planned to deliver £7.7 million savings in 2019/20 as part of the 2020-23 Medium Term Financial Plan (MTFP). The actual savings delivered were £6.5 million. The balance was met through unplanned non-recurrent savings.

During 2019/20 there were unplanned service pressures, the largest being £14.4 million for Special Educational Needs and Disability (SEND), above the Council's Dedicated Schools Grant (DSG) allocation. The in-year pressures were met by underspends elsewhere and higher than planned income streams such as Business Rate Relief Grant being £2.2 million higher than budgeted.

General Fund balances increased by £8.4 million to £113.4 million at 31 March 2020. This includes £37.1 million financial resilience reserves to address unfunded cost pressures and risks.

The Council approved a balanced net revenue budget of £304.5 million for 2020/21 in February 2020, including £2.2 million transfer to reserves. The MTFP included a budget gap of £12 million and £22 million for 2021/22 and 2022/23 respectively.

Conclusion

The Council operates under significant financial pressures, however, it continues to have effective arrangements in place to routinely monitor its budget and take appropriate action to mitigate against any significant variances or additional calls on resources.

Whilst the Council has a savings target for 2020/21 of £3m, it has a good record of delivering the savings required and considers the savings targets are achievable. The majority of the 2019/20 savings target was achieved.

Covid-19 has had a significant impact on the Council from mid March 2020, with additional costs to support operational services, lost income, and implications of potential reduced council tax and business rates payments.

For the majority of 2019/20 the Covid-19 impact was limited given it commenced during March 2020. The cost impact for 2020/21 has been estimated by the Council at £26.5m which is met by government support. However there is also a forecast Covid-19 income loss pressure of £11.4m which is not fully met by government support.

The 2020/21 Q2 budget report shows an overspend of £5.5m against the revised General Fund revenue budget of £305.9m. Of this, £3.7m was Covid-19 related income losses.

The Council continues to effectively manage its financial position and is dealing with the impact of Covid-19. The Council has not had to contemplate an emergency budget to offset the impact of Covid-19 and has plans in place to deal with the expected cost of Covid-19.

We therefore concluded that there are appropriate arrangements in place for sustainable resource deployment. This supports our proposed 'clean' unqualified VFM conclusion.



Key findings

We set out below our key findings against the significant risks we identified through our initial risk assessment and further risks identified through our ongoing review of documents.

Significant risk (Continued)	Findings	Conclusion
Sustainable Resource Deployment - Financial Sustainability (Continued)	The Council has refreshed its MTFP in view of the emerging pressures facing the Council and anticipated funding streams, including from Covid-19, which was approved by full Council on 20 October 2020. The budget gap has reduced to £1.9 million for 2021/22 and £13.1 million for 2022/23 based upon an assumed £11 million annual increase in Adult Social Care funding. The expected budget gap rises sharply from 2023/24 onwards given the uncertainties regarding future government funding settlements and reform such as business rates.	
	The financial impact of Covid-19 was felt from March 2020 although the government has committed to meeting the Council's Covid-19 costs. Kirklees initially received £28.2 million of the £3.7 billion set aside by the Government. A specific reserve for Covid-19 pressures was established in March 2020 containing £11.1 million of the Government's first tranche of un-ringfenced Covid-19 support grant at 31 March 2020. The funding for tranches 1 to 4 total £35.8m and will be initially transferred to the Covid-19 Response Reserve.	



Independence and ethics

We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. We have complied with the Financial Reporting Council's Ethical Standard and confirm that we, as a firm, and each covered person, are independent and are able to express an objective opinion on the financial statements

We confirm that we have implemented policies and procedures to meet the requirements of the Financial Reporting Council's Ethical Standard and we as a firm, and each covered person, confirm that we are independent and are able to express an objective opinion on the financial statements.

We confirm that there are no significant facts or matters that impact on our independence as auditors that we are required or wish to draw to your attention. The firm, its partners, senior managers, managers and network firms have complied with the Financial Reporting Council's Ethical Standards and confirm that we are independent and are able to express an objective opinion on the financial statements.

We have received confirmation that the component auditors (Beever and Struthers LLP and Revell Ward LLP) are independent of the Council.

We have received confirmation that Gerald Eve, auditor's valuation expert is independent.

Further, we have complied with the requirements of the National Audit Office's Auditor Guidance Note 01 issued in May 2020 which sets out supplementary guidance on ethical requirements for auditors of local public bodies.

Details of fees charged are detailed in Appendix D



Independence and ethics

Audit and Non-audit services

For the purposes of our audit we have made enquiries of all Grant Thornton UK LLP teams providing services to the Council. The following audit and non-audit services were identified which were charged from the beginning of the financial year to the current date, as well as the threats to our independence and safeguards that have been applied to mitigate these threats.

Service	£	Threats	Safeguards
Audit related:			
Certification of Housing capital receipts grant	2,000*	Self-Interest (because this is a recurring fee)	The level of this recurring fee taken on its own is not considered a significant threat to independence as the fee for this work is £2,000 in comparison to the total fee for the audit of £152,221 and in particular relative to Grant Thornton UK LLP's turnover overall. Further, it is a fixed fee and there is no contingent element to it. These factors all mitigate the perceived self-interest threat to an acceptable level.
Housing Benefit Certification	34,000*	Self-Interest (because this is a recurring fee)	The level of this recurring fee taken on its own is not considered a significant threat to independence as the fee for this work is £TBC in comparison to the total fee for the audit of £152,221 and in particular relative to Grant Thornton UK LLP's turnover overall. Further, it is a fixed fee and there is no contingent element to it. These factors all mitigate the perceived self-interest threat to an acceptable level.
Teachers' Pension Return Certification	5,000*	Self-Interest (because this is a recurring fee)	The level of this recurring fee taken on its own is not considered a significant threat to independence as the fee for this work is £5,000 in comparison to the total fee for the audit of £152,221 and in particular relative to Grant Thornton UK LLP's turnover overall. Further, it is a fixed fee and there is no contingent element to it. These factors all mitigate the perceived self-interest threat to an acceptable level.
NCTL Certification	5,000*	Self-Interest (because this is a recurring fee)	The level of this recurring fee taken on its own is not considered a significant threat to independence as the fee for this work is £5,000 in comparison to the total fee for the audit of £152,221 and in particular relative to Grant Thornton UK LLP's turnover overall. Further, it is a fixed fee and there is no contingent element to it. These factors all mitigate the perceived self-interest threat to an acceptable level.
Total	39,240		
* Estimated fees			



Independence and ethics

Audit and Non-audit services (continued)

	Fees £	Threats identified	Safeguards
Non-audit related			
CFO Insights Subscription	11,500	Self-Interest (because this is a recurring fee)	The level of this recurring fee taken on its own is not considered a significant threat to independence as the fee for this work is £11,500 in comparison to the total fee for the audit of £152,221 and in particular relative to Grant Thornton UK LLP's turnover overall. Further, it is a fixed fee and there is no contingent element to it. These factors all mitigate the perceived self-interest threat to an acceptable level. These fees have not been reflected in the accounts because of the timing of CFO Insights
			The CFO insights service provides the Council with access to various data sources, which they decide how to use and make their own decisions about the delivery of services, therefore we do not believe there is an impact on the value for money conclusion.

These services are consistent with the group's policy on the allotment of non-audit work to your auditors. All services have been approved by the Corporate Governance and Audit Committee. None of the services provided are subject to contingent fees.

We do not believe that the previous services detailed above will impact our independence as auditors.



We have identified the following recommendations for the group as a result of issues identified during the course of our audit. We have agreed our recommendations with management and we will report on progress on these recommendations during the course of the 2020/21 audit. The matters reported here are limited to those deficiencies that we have identified during the course of our audit and that we have concluded are of sufficient importance to merit being reported to you in accordance with auditing standards.

Assessment	Issue and risk	Recommendations
Medium	Going Concern Management do not prepare a paper for Those Charged With Governance to support the going concern basis of accounts preparation. Such a paper is considered to be good practice and would provide assurance on how the Council will meet its financial liabilities, future financial challenges and manage cash flow over the next 12 months.	Prepare a paper annually for Corporate Governance and Audit Committee setting out the basis for the going concern preparation of the financial statements and provide this with the audit working papers. Management response Agreed. A going concern report will be submitted to CGAC as part of the 20-21 Accounts process.
High	Supplier bank mandate changes Internal Audit have identified a discrepancy regarding the processing of bank mandate changes for suppliers. Although no evidence of bank mandate fraud was identified by officers at the Council, during 2019/20 Management had not fully implemented the monitoring and reporting of bank mandate changes to the Corporate Governance and Audit Committee, as recommended by Internal Audit.	Monitoring and oversight of supplier bank mandate changes should take place and be reported to the Corporate Governance and Audit Committee. Management response []

Controls

- High Significant effect on control system
- Medium Effect on control system
- Low Best practice



Assessment

Issue and risk



Improvements to control over administrator access for the Northgate application and database

High

During our audit, we were informed that administrator access on the Northgate application and database is restricted to users within IT that require it as part of their job roles / duties.

However, based on our audit procedures it was noted that one user, who is part of the functional Business Support/CTR Team had this level of access assigned. This breaches good practice to manage risk through segregation of business users and those with administrator access assignments. While we understand a review of access by team is underway a risk currently exists due to this user's access.

In addition, it was also noted that a number of shared generic accounts existed within both the application and database that also have administrator access assigned. Whilst we understood these accounts are required for specific tasks (i.e. updates and year end processes) and access is limited to relevant teams (i.e. application support or database admins) the controls over the accounts are not formalised / documented.

Recommendations

We recommend that management should review users assigned privileged access within the Northgate application to ensure all have an appropriate requirement and do not create any segregation of duties threats.

Where risks exist and access cannot be removed for operational reasons management should consider implementing formal monitoring of user activities to gain assurance activity is appropriate / in line with job roles and as relevant formal requests.

In addition, we recommend management should review controls around the use of any shared accounts to ensure that it is possible for them to gain assurance these are used only for approved tasks and by members of the appropriate teams.

Management may also wish to consider if tasks performed by shared accounts could be undertaken through individual user accounts with delegated permissions. This would ensure accountability can be maintained and decrease the risk created through use of shared accounts.

Management response:

The user in the functional business area identified as having administrator access has had that access level removed in order to minimise risk.

We recognise the particular risk associated with the Generic accounts. The accounts themselves are required as mandated by Northgate configuration. These functions cannot be assigned to other users, although some will run under another user they do not complete correctly.

We have started to investigate audit reports to develop a system to review account logins and also to separately record when Generic accounts are used and by whom.

From end of September 2020 we will run two standard audit reports in Northgate, monthly, against the "RB" user to ensure it is only used for approved tasks and by appropriate team in IT.

September 2020 - Northgate have released V6.22 of the application and with it an additional (chargeable) module, V6 User Security. We have requested more details and a quote for the additional module which could provide opportunities to enhance overall security, improve our understanding of Job Roles, Action Groups and how they link to user access level thus ensuring a more informed user review. New features include but are not limited to, Single Sign On, the ability to distinguish Revenues access to either Council Tax or NDR, and an updated approach to setting User Roles, Action Groups and login profiles. We are looking to have release 6.22 in test by the end of September and to have made a decision on the additional module. This will inform next steps on the review. It is our intention to complete the review as soon as is practicable.



Assessment

Issue and risk



Evidence not available of access reviews being periodically conducted on Active Directory

During our audit, we were informed that user access and permissions reviews are performed on a periodic basis to reconfirm the requirement for individual users assigned access based on their current job role / duties. However, evidence of these reviews occurring was not provided for review.

Where evidence of a control operating is not provided the risk is created that the control is not operating effectively. This then creates / increases the following risks:

- a) Gaps in user administration processes and controls may not be identified and dealt with in a timely manner;
- b) Access to information resources and system functionality may not be restricted on the basis of legitimate business need:
- c) Enabled, no-longer-needed user accounts may be misused by valid system users to circumvent internal controls;
- d) No-longer-needed permissions granted to end-users may lead to segregation of duties conflicts; and
- e) Access privileges may become disproportionate with respect to end users' roles.

We understood that management have initiated a project to review all Northgate access and security logging processes but have not been provided with evidence for review and have been informed new processes have not yet been implemented.

Recommendations

It is our experience that access privileges tend to accumulate over time. As such, we recommend that management implement a process to perform periodic, formal reviews of the user accounts and permissions within Active Directory

These reviews should take place at a pre-defined, risk-based frequency (annually at a minimum) and should create an audit trail such that a third-party could determine when the reviews were performed, who was involved, and what access changed as a result. These reviews should evaluate both the necessity of existing user ID's as well as the appropriateness of user-to-group assignments (with due consideration being given to adequate segregation of duties).

Management response:

A new Access Control Policy has been agreed that sets out the requirements for user account permissions.

- Leavers process is automated to disable accounts immediately on instruction from HR; deletion after 30 days;
- Existing user account permissions challenged when changes requested
- Approval of changes and new permissions to be authorised by manager's manager
- Policy commits to regular audits of access permissions

In progress:

A schedule is now in place to audit all service areas annually using a random sample of 5 - 10% users depending on size of service.



Assessment	Issue and risk	Recommendations
•	Audit log monitoring is not fully enabled on Active Directory	We recommend that management should ensure that audit logging / reporting processes
Medium	During our audit, we reviewed the current audit logging output for Active Directory. This has been enabled through the use of a	covers all activities that could risk the security of the systems in use.
	Security Information and Event Management product (SIEM) by McAfee with various events and activity logged, reported and reviewed.	Specifically logging should ensure use and / or activities of user accounts are configured to capture transactional level and configuration changes using a risk-based process, for example focusing on those accounts with elevated permissions.
	However, audit logging is currently not fully enabled across all relevant activities and events. Specifically, we noted that the current provision does not cover: Active Directory Office 365	Logs should be reviewed periodically by someone other than the system administrators themselves. These reviews and, as relevant, follow up activity should be formally documented.
	Supported Applications While the system is not fully enabled the following risks still exist:	Management response:
	 a) Without appropriate logging and review of user account activities, it is difficult for management to monitor and detect unauthorised actions and / or identify potential external attacks in a timely manner. 	SPLUNK has replaced SIEM; AD, O365, VPN, AV and Firewall are monitored in this system; Critical and High alerts are sent to the Security mailbox;
	We understand that IT services are proposing to widen the scope of the processes and reporting / implement a new SIEM tool to ensure that this is completed and followed up in the future.	Duties are segregated; all monitoring of activity and logs is carried out by the security team.
		In progress: Currently investigating the onboarding of other applications servers
	<u> </u>	Security team is developing further features with the Consultants.



Follow up of prior year recommendations

We identified the following issues in the audit of Kirklees Council's 2018/19 financial statements. We have followed up on the implementation of our recommendations and note that 3 are not fully addressed.

Assessment	Issue and risk previously communicated	Update on actions taken to address the issue	
✓	Revaluation of 'Other Land and Buildings'	The revaluation of 'Other Land and Buildings' is carried out on a three year cycle	
	The Council's current revaluation cycle of 5 year's for 'Other Land and Buildings' whilst compliant with the Code creates material estimation uncertainty, particularly where the replacement cost of specialised assets may have changed since the last revaluation. This necessitates a substantial amount of work by both finance staff, and auditors to demonstrate that for non revalued assets the current value is not materially different from the carrying value.	starting in 2019/20.	
√	Recognition of Investment in KSDL (Valuation of Stadium)	The Council provided an updated IFRS based valuation of the KSDL stadium and	
	The valuation of the Stadium complex had been recognised at historical cost and not adjusted to Depreciated Replacement Cost on the consolidation of the Council's investment interest in the group accounts.	associated property on 11 November 2020 at £51.1m. The carrying value was £19.6m. This resulted in an understatement of the equity investment in KSDL on the Group balance Sheet by £12.5m. This is reported as an audit adjustment at Appendix C.	
Х	Valuation of Investment Properties	Management Response 2018/19	
	The Council only revalues investment properties for individual assets under £250,000 on a 5 year cyclical bases. Whilst we are satisfied that no material estimation uncertainty remains as many of these are long term 'ground rents' this approach is not in our view compliant with the Code.	There are a large number of investment properties (88) that are valued below £250k. At 31st March these represented £7.2m, which is not material. As such the limit for individual pieces of land will remain at £250k. We will however revalue these pieces of land on a 3 year revaluation cycle and those not valued will be reviewed for any potential movement by our internal valuer.	
	We recommended that the Council should revalue all investment properties annually in compliance with the Code.	Update 2019/20: The Code requires all investment property to be revalued annually and does not allow de-minimus exemption. The Council's treatment is therefore a departure from the code.	
		We are discussing the impact of this departure with management.	

Assessment

- ✓ Action completed
- X Not yet addressed



Follow up of prior year recommendations

Assessment	Issue and risk previously communicated	Update on actions taken to address the issue		
х	Idle Login Sessions within Northgate Login sessions within Northgate have an automated logout which disconnects after a period of 3 hours of inactivity.	Based on discussion undertaken within the 2019/20 IT audit review of refinements / changes to the Northgate system is ongoing as part of a wider user and logging review. We note however, mitigation of the risk created is provided through the Active Directory		
	This condition poses the following risk(s) to the organization:	screensaver being automatically enabled after 15 minutes.		
	 a) Misuse of unattended login sessions by other valid users of the system, leading to loss of accountability of actions performed. 			
	 b) Misuse of unattended login sessions by unauthorized personnel, leading to unauthorized data disclosure or data tampering 			
х	Automated Notifications of Leaver and Mover Activity	Based on discussion undertaken within the 2019/20 IT audit this finding remains as the automation through the AD manager tool was not fully implemented and		
	Security administrators of SAP, Northgate and Active Directory were not being provided automated, proactive notifications of anticipated HR mover and leaver activity, nor were they being provided automated per-occurrence notifications of unanticipated HR mover and leaver activity. It is understood that the introduction of AD Manager which is currently undergoing UAT testing should be implemented by the end of January 2019.	operating at the time of the audit. We have been provided with evidence which allows us to move this item to in-progress.		
	This condition poses the following risk(s) to the organization:			
	a) Access to information resources and system functionality may not be restricted on the basis of legitimate business need, (b) Enabled, no-longer-needed user accounts may be misused by valid system users to circumvent internal controls, (c) Terminated employees may continue to access information assets through enabled, no-longer-needed user accounts, (d) Revocation of access rights may not be performed accurately, comprehensively, or on a timely basis			

Assessment

- ✓ Action completed
- X Not yet addressed



Follow up of prior year recommendations

Assessment	Issue and risk previously communicated	Update on actions taken to address the issue
X	Reviews of Information Security Logs Created by Northgate and Active Directory Logs of information security activity within Northgate and Active Directory were not being formally, proactively, and routinely reviewed. This condition poses the following risk(s) to the organization: Without formal, proactive, and routine reviews of security event logs, inappropriate and anomalous security activity (e.g.,	Update on actions taken to address the issue Based on testing undertaken within the 2019/20 IT audit we note that a review of user management, user reviews and audit logging is currently underway, but has not been implemented fully at this date. We have been provided with evidence which allows us to move this item to in-progress.
	repeated invalid login attempts, activity violating information security policies) may not identified and/or addressed in a timely manner.	

Assessmen

- ✓ Action completed
- X Not yet addressed



Audit adjustments

We are required to report all non trivial misstatements to those charged with governance, whether or not the accounts have been adjusted by management.

Impact of adjusted misstatements

All adjusted misstatements are set out in detail below along with the impact on the key statements and the reported net expenditure for the year ending 31 March 2020.

Detail	Comprehensive Income and Expenditure Statement £'000		Impact on total net expenditure £'000
Note 9 Expenditure and Income analysed by nature	Dr Income from Grants,	0	0
To correct an error in the table whereby NNDR income of £77.6m was wrongly included within other grants	Reimbursements and Contributions £77,600		
<i>5,</i>	Cr Income from Council tax and business rates £77,600		
Group Balance Sheet (KSDL Consolidation)	0	Dr Investment in joint venture	Group CIES unrealised gain
To include the updated IFRS valuation of Kirklees Stadium within joint		£12,592	£12,592
venture equity investment (including associated adjustments to Group		Cr Group Reserve £12,592	
Movement in Reserves Statement).		(Group Balance Sheet)	
To recognize "Chara of other comprehensive income and expanditure of	Dr Group Reserve £12,592		
To recognise "Share of other comprehensive income and expenditure of joint venture" arising from the above adjustment	Cr Group CIES Joint Venture Income £12,592		
Overall impact	£0	£0	£0



Audit adjustments Misclassification and disclosure changes

The table below provides details of misclassification and disclosure changes identified during the audit which have been made in the final set of financial statements.

No.	Adjustment Type	Description and value	Account / Note	Updated in the revised accounts?
1	Disclosure	A Going Concern note should be included in the accounts or Narrative report to explain that the accounts are prepared on a going concern basis and that management's assessment of going concern extends to 12 months from the date of the audit opinion (November 2021).	Suggest new note	X
2	Disclosure	Presentational amendments were suggested to improve the reader's understanding of the Narrative Report for the reader which management declined to include.	Narrative Report	X
3	Disclosure	Accounting policy for group accounts says the Council has material interests in companies and other entities etc. This should be rewritten to refer specifically to the current consolidation. It would also be appropriate to update the Group Accounts to note that there are plans to bring Kirklees Neighbourhood Homes Ltd back into the Council on 1 April 2021	Accounting Policies "Interests in Companies and Other Entities"	✓
4	Disclosure	Schools bullet should be amended to explain the critical judgement rather than being a description of how the Code is followed.	Critical Judgements Note 4	X
5	Disclosure	Following issue of the Council's draft accounts, we have been notified by the external auditor of West Yorkshire Pension Fund of a material valuation uncertainty regarding a number of property funds and private equity funds which form part of the WYPF investments. This should be noted as a material valuation uncertainty in note 5.	Assumptions and Major Sources of Estimation Uncertainty Note 5	√
6	Disclosure	Provisions removed as major source of estimation uncertainty as not anticipated to be materially misstated through estimation error.	Assumptions and Major Sources of Estimation Uncertainty Note 5	✓
7	Misclassification	The Council reports the DSG overspend as a transfer to an overspent DSG reserve resulting in a negative reserve of £14,396k at 31 March 2020. The Council considers that the accumulated DSG deficit should be disclosed as an earmarked usable reserve, thus creating a comparable position to the now statutory funding basis for the 2020/21 financial year. Grant Thornton remains of the view that where overspends arise against DSG and are to be carried forward as a call against the schools' budget in future years and these should form part of the unearmarked general fund.	Transfers to/from Earmarked Reserves Note 11	X
8	Disclosure	Narrative added to explain how assets not revalued in year are assessed for accurate valuation at 31 March 2020	Property Plant and Equipment Note 15	✓



Audit adjustments

Misclassification and disclosure changes

No.	Adjustment Type	Description and value	Account / Note	Updated in the revised accounts?
9	Disclosure	Narrative added to explain the basis and calculation of the NNDR provision.	Provisions Note 24	✓
10	Disclosure	Fees to Grant Thornton regarding Certifications were updated to reflect the accurate fees for all non audit related services to be consistent with the Audit Plan. Also the fee for CFO Insights was updated to be consistent with the Audit Plan and to make clear that this is a non-audit service.	External Audit Costs Note 31	✓
11	Disclosure	Update to the remuneration disclosures to correct a salary banding error.	Officers Remuneration Note 33	✓
12	Disclosure	A note should be added to explain to the reader that the Group accounts are of equal stature to the Council's single entity accounts.	Narrative Report	✓
13	Disclosure	Hyperlinks should not be included in the Narrative Report and Financial Statements but replaced with a reference to where the corresponding information may be located.	Narrative Report	✓
14	Disclosure	Other minor presentational amendments.	Throughout the financial statements	X
15	Disclosure	Group accounts to be updated to highlight the material valuation uncertainty that exists in the external valuer's report for the KSDL Ltd stadium.	Group accounts narrative	✓



Audit adjustments

Impact of unadjusted misstatements

The table below provides details of adjustments identified during the 2019/20 audit which have not been made within the final set of financial statements. The Corporate Governance and Audit Committee is required to approve management's proposed treatment of all items recorded within the table below:

Detail	Comprehensive Income and Expenditure Statement £'000	Statement of Financial Position £' 000	Impact on total net expenditure £'000 Reas	son for not adjusting
Note 15 Property Plant and Equipment	TBC	Dr Revaluation reserve	0 Not M	Material
To correct an overstatement in care home valuation (Mill Dale		£5,000		
and Crescent Dale)		Cr Land and Buildings £5,000		
		£5,000		
Overall impact	£0	£0	£0	

Impact of prior year unadjusted misstatements

There were no unadjusted misstatements reported in the 2018/19 Audit Findings Report.



Fees

We confirm below our final fees charged for the audit and provision of non-audit services.

Audit fees	Proposed fee	Final fee
Council Audit	£152,222	£152,222*
Total audit fees (excluding VAT)	£152,222	£152,222

*to be confirmed. The final fees are anticipated to be higher due to factors including the impact of Covid-19 and remote working

Fees per financial statements

£152,222

Non-audit fees for other services	Proposed fee	Final fee	
Audit Related Services:			
Housing Benefits Subsidy Grant Certification	£34,000	£TBC	
Teachers' Pension Certification	£5,000	£TBC	
Housing Pooled Capital Receipts Certification	£2,000	£TBC	
NCTL Teacher Training Certification	£5,000	£TBC	
Non- Audit Related Services – CFO Insights	£11,500	£TBC	
Total non- audit fees (excluding VAT)	£57,500	£XX,XXX	

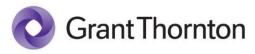


Audit opinion – Draft

We anticipate we will provide the Group with an unmodified audit report

See Separate Document		





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